

**TOP SECRET**  
SECURITY INFORMATION

NOV 30 1951

MEMORANDUM FOR: DEPUTY DIRECTOR (PLANS)

SUBJECT: Proposed National Psychological Strategy Paper

1. I have given considerable attention to the tentative paper prepared by the Psychological Strategy Board on the problem of formulating a national psychological strategy. As you know, OPC was asked to consider those portions of the tentative paper concerning the feasibility and desirability of either detaching Satellites from Soviet domination and/or promoting revolution within the USSR itself.

2. It seems to me that (such) an overall strategy is essential and that the FSB is the appropriate agency in the government to supervise the formulation of it. Thus far, our planning and our preparations and our activities with respect to operations against either the Satellites or the USSR have been developed under the very broadest guidance set forth in NSC 68 and now confirmed by NSC 10/5. It has become obvious to us, however, that concrete plans and specific operations require that an overall framework under which such operations might be undertaken be more definitively established. Many questions of the highest national policy are involved as well as a realistic projection of the overall military picture. What this means is that the actual choice of targets and the actual timing of these operations is dependent to a large degree upon conditions outside the responsibility of OPC to influence. Therefore, our operations can become realistic only if they are integrated and related to a strategy guiding the national effort during the course of the next several years.

3. You are well aware of some of the peculiar features of the resistance movements -- namely that they cannot be developed without political motivation or sustained at a high level for any length of time without actively working for the political objective for which they were created. So far we lack guidance as to

the concrete

the concrete political aims required to inspire a resistance movement and the timing by which the movement would be brought into play. Therefore, I consider it essential that such an overall national cold war strategy be developed at the earliest possible time to assist us in the accomplishment of our chartered mission.

4. I also believe CIA/OPC should participate in the development of such a strategy because its own contribution will influence the broad planning framework. However, we cannot make our fullest contribution in one month, the period tentatively established in the PSB study. I am forwarding along with this memorandum a suggested breakdown of the elements of an overall plan which you may find useful in your discussions with the PSB. A perusal of this breakdown will indicate why more time will be required for its fullest development. Fortunately, we have in process many studies which will readily lend themselves to this purpose. We are prepared to move ahead with these at any rate you suggest.

(Signed) KILBOURNE JOHNSTON

KILBOURNE JOHNSTON  
Assistant Director for  
Policy Coordination

Encl.

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